

The 1999-00 Assembly Budget Bill
AB 135 (Ducheny)
As Adopted by the
Assembly Budget Committee



1999-00 Budget Bill Major Provisions General Fund

		Assembly Committee	
Issue	Governor	Action	Fiscal Impact
Proposition 98 Guarantee	9		
Funding level	 May Revision adds \$731 million and exceeds revised minimum funding guarantee by \$100 million. 	 Exceeds May Revision by \$21 million. 	• \$21 million cost.
K-12 Education			
Average daily attendance (ADA)	 May Revision adds revenue limit and special education funds for 85,000 more ADA. 	 Revised estimate to 60,000 additional ADA; added funds for ADA-driven categorical programs. 	 Net \$99 million savings.
Revenue limit "deficit reduction"	 Provided \$200 million in additional general purpose funding. 	 Increased general purpose funding. 	• \$128 million cost.
Higher Education			
Community Colleges	• Significant increases for various programs.	Added funds for partnership for excellence, full-time fac- ulty and other programs.	• \$40.5 million cost.
California State University	• Significant increases for various programs.	 Added funds—primarily for employee compensation. 	• \$51.9 million cost.
University of California	• Significant increases for various programs.	 Added \$4.5 million for various other items. 	• \$4.5 million cost.
Health and Social Service	es		
Health Care Reform— Set-Aside	 Proposes \$110 million set-aside for: Expansion of Healthy Families Program. Medi-Cal managed care rate increases. Nursing home reform. IHSS provider wage increases. 	 Included \$310 million for health care reform in Medi- Cal and Healthy Families. (See below for additional ac- tions addressing nursing home reform and IHSS pro- vider wages.) 	• \$200 million cost.
Medi-Cal—Nursing home reform—staffing	 No specific proposal— potential funding included in \$110 million set-aside. 	 Augmented for wage in- creases (\$18 million) and increased staffing ratios (\$18 million). 	• \$36 million cost.
Medi-Cal—"Edwards Hold" backlog of former welfare recipients	 Includes Medi-Cal caseload sav- ings of \$64.2 million from elimi- nating the backlog of eligibility determinations. 	 Increased savings to \$93.2 million to reflect over- estimate of initial backlog. 	• \$29 million savings.
Medi-Cal—federal funding match—population adjustment	 Assumes General Fund savings of \$210 million due to increase in federal funds. 		_
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1999-00 Budget Bill Major Provisions General Fund

		Assembly Committee		
Issue	Governor	Action	Fiscal Impact	
Medi-Cal family planning waiver	Assumes 90 percent federal funding for General Fund savings of \$122 million.	Approved as budgeted.		
CalWORKs County fiscal incentives	Provides \$511 million ^a based on savings from program exits and recipients' earnings.	Effective July 1, 2000, reduced earnings portion of incentives by 50 percent.	No impact in budget year. Future savings of about \$220 million ^a per year.	
SSI/SSP Cash Assistance Program for Immigrants	Provides base funding of \$44.9 million. No proposal regarding eligi- bility expansion or repeal of July 1, 2000 sunset.	Eliminated sunset provision. Expanded eligibility for immigrants who arrive after August 1996.	No impact in budget year. Annual costs of about \$35 million in 2000-01, increasing to roughly \$200 million to \$450 million	
SSI/SSP Regional 4.9 percent grant reduction	No proposal retains current law.	Repealed regional 4.9 percent grant reduction.	by 2004-05. None in budget year. Annual costs (lost savings) of over \$100 million beginning in 2002-03.	
Transportation			11111g 111 2002 00.	
Intercity rail capital	Provides \$55 million for intercity rail trains.	Approved as proposed.		
Local streets and roads	No proposal.	Provided \$50 million for local streets and road repairs.	\$50 million cost.	
Resources				
Local flood control subvention(arrearage)	Provides \$44 million for state payment to local agencies; proposes trailer bill to repeal statutorily scheduled future payments.	Approved \$44 million for 1999-00; rejected trailer bill proposal.	No change in budget year; \$44 million cost annually in 2000-01 and 2001-02.	
State parks deferred maintenance	Provides \$157 million for deferred maintenance.	Approved as proposed.		
Habitat acquisition and river parkway	Provides \$32.3 million for habitat acquisition.	Augmented by \$38 million for habitat acquisition and river parkway projects.	\$38 million cost.	
Purchase of Grizzley Creek and Owl Creek forest lands	Provides \$20 million in 1998-99; \$80 million in 1999-00 per Chapter 615/98.	Reappropriated \$100 million for expendi- ture between 2000-01 and 2004-05.	\$100 million savings in 1999-00, with obligations due in future years.	
a Combined General Fund and Temp	porary Assistance for Needy Families (TAN	NF) block grant funds.		



The 1999-00 Assembly Budget Bill General Fund Condition

(In Millions)

	Governor's Budget (May Revision)	Assembly Committee Action	Difference
Starting balance, July 1, 1999	\$2,361	\$2,332	-\$29
Revenues and transfers	62,985	62,984	-1
Total resources available	\$65,346	\$65,316	-\$30
Expenditures	\$63,223	\$63,717	\$494
Ending fund balance, June 30, 2000	\$2,123	\$1,599	-\$524
Other obligations	\$480	\$480	_
Set-asides	658	300	-\$358
Reserve	\$985	\$819	-\$166
Detail may not total due to rounding.			

- The Governor proposes a 1999-00 General Fund reserve of \$985 million. The Assembly version would result in an \$819 million reserve.
- The Assembly version reflects the Governor's revenue estimates, which include his proposed targeted tax reductions.
- The Assembly approved only one of the three set-asides proposed by the Governor—\$300 million for employee compensation and litigation.
- The Assembly's expenditure figure is up \$494 million compared to the Governor's. This is due to higher spending in a variety of areas, including higher education, and health and social services programs.



The 1999-00 Assembly Budget Bill Expenditures by Fund

(In Millions)

	Governor's Budget (May Revision)	Assembly Committee Action	Difference	
General Fund	\$63,223	\$63,717	\$494	
Special funds ^a	16,086	16,257	171	
Budget totals	\$79,309	\$79,974	\$665	
Selected bond funds	\$1,487	\$1,501	\$14	
Totals	\$80,796	\$81,475	\$679	
a These budgetary amounts do not include \$2 billion from the Local Public Safety Fund.				

- The Assembly proposes 1999-00 budget spending (from the General Fund and special funds) of \$80 billion, or \$0.7 billion above the Governor.
- The Assembly proposes 1999-00 General Fund spending of \$63.7 billion, or \$494 million higher than the administration.
- The Assembly's special funds spending is above the Governor by \$171 million.



1999-00 Assembly Budget Bill Trends in General Fund Expenditures

(Dollars in Millions)

	Current	Current Dollars		t Dollars
	Amount	Percent Change	Amount	Percent Change
1988-89	\$35,897	_	\$35,897	_
1989-90	39,456	9.9%	37,878	5.5%
1990-91	40,264	2.0	36,974	-2.4
1991-92	43,327	7.6	38,902	5.2
1992-93	40,948	-5.5	35,895	-7.7
1993-94	38,958	-4.9	33,425	-6.9
1994-95	41,961	7.7	34,988	4.7
1995-96	45,393	8.2	36,879	5.4
1996-97	49,088	8.1	39,024	5.8
1997-98	52,874	7.7	41,295	5.8
1998-99				
Governor's Budget (May Revision)	\$58,631	10.9%	\$45,101	9.2%
Assembly Committee	58,659	10.9	45,122	9.3
1999-00				
Governor's Budget (May Revision)	\$63,223	7.8%	\$47,181	4.6%
Assembly Committee	63,717	8.6	47,550	5.4

The Governor proposes 1999-00 General Fund spending of \$63.2 billion, an increase of 7.8 percent. On an inflation-adjusted basis, the Governor's proposed spending would rise 4.6 percent.

The Assembly version shows higher spending in 1999-00—up \$494 million from the Governor, or 8.6 percent from the current year.



Major Assembly Actions Infrastructure General Fund

Issue	Governor	Assembly Action	Fiscal Impact
State and Local Infrastruc	cture		
State Infrastructure Bank	Provides \$425 million.	Provided \$225 million.	\$200 million savings.
Local infrastructure funding	No proposal.	Provided \$200 million for local projects (allocated pursuant to future legislation).	\$200 million cost.
Department of Correction	ıs		
Administrative segregation units	Shifted funding provided under Chapter 502/98 from the General Fund to lease-payment bonds.	Denied funding shift.	\$62.4 million cost.
Two new prisons	Provides \$355 million to acquire property, design and construct one prison and to design a second prison.	Provided \$23.5 million to acquire property and design a new prison at Delano.	\$331.5 million savings.
Transportation			
Acquisition of trains and ferries	Provides \$75 million to provide increased capacity on certain trains and on ferries in the Bay Area.	Approved as budgeted.	_
Local streets and roads	No proposal.	Provided \$50 million.	\$50 million cost.
Resources			
Deferred maintenance at state parks	Provides \$157 million.	Approved as budgeted.	_
Local flood control subventions and projects	Provides \$44 million for subventions.	Provided \$54.4 million for subventions (\$44 million) and projects (\$10.4 million).	\$10.4 million cost.
Habitat acquisition and river parkway projects	Provides \$32.3 million.	Provided \$70.3 million.	\$38 million cost.
Port dredging projects	No proposal.	Provided \$11.8 million.	\$11.8 million cost.
Various projects including local assistance for parks	No proposal.	Provided \$25.9 million.	\$25.9 million cost.
K-12 Education (Proposit	ion 98)		
Deferred maintenance	Provides \$143.7 million.	Approved as budgeted.	_



Major Assembly Actions Local Government General Fund

Issue	Governor	Assembly Action	Fiscal Impact
Streets and roads	No proposal.	 Provided \$50 million for local streets and roads repairs. 	• \$50 million cost.
Flood control subvention(arrearage)	 Provides \$44 million for state payment to local agencies; proposes trailer bill to repeal statutorily scheduled future payments. 	 Approved \$44 million for 1999-00; rejected trailer bill proposal. 	No change in budget year; \$44 million cost annually in 2000-01 and 2001-02.
California Healthcare for Indigents Program (CHIP)	 Proposes \$83.5 million in Proposition 99 funds. 	 Augmented by \$21.5 million (\$6.5 million Proposition 99; \$15 million General Fund). 	• \$15 million cost.
County Medical Services Program	 Eliminates \$20.2 million General Fund appropriation. 	Approved as budgeted.	_
Citizens' Option for Public Safety (COPS)	 Makes \$100 million pro- gram permanent with new restrictions on how funds can be used. 	 Approved \$100 million without any changes to the current program. 	_
Office of Criminal Justice Planning Grants	 Provides \$61 million in one- time grants to local law en- forcement agencies. 	Approved as budgeted.	_
State Infrastructure Bank	 Provides \$425 million. 	• Provided \$225 million.	• \$200 million savings.
Local infrastructure funding	No proposal.	 Provided \$200 million for local projects (allocated pursuant to future legisla- tion). 	• \$200 million cost.
Trial Court Funding— County share of costs	 Proposes to fully fund stat- utorily required "buyout" of county costs. 	Approved as budgeted.	_
Department of Justice— Crime labs	 Proposes to charge counties for use of lab forensic services. 	Rejected.	• \$3.6 million cost.
Public Library Foundation program	Provides \$38.9 million.	Augmented by \$32 million.	• \$32 million cost.



Major Assembly Actions K-14 Education—Proposition 98

(In Millions)

Issue	Governor	Assembly	Difference
K-12 Education			
Instructional materials	\$569.6	\$569.7 ^a	_
Additional average daily attendance (ADA) (revenue limit/special education)	405.9	279.9	-\$26.0
Additional categorical ADA	_	27.4	27.4
Deficit reduction	200.0	327.9	127.9
Deferred maintenance	143.7	143.7	_
School safety	71.1 ^b	71.1 ^b	<u>_</u> c
Teacher performance bonuses	70.0	_	-70.0
Teacher recruitment incentives	30.0	67.0	37.0
Beginning teacher support/assessment	51.7	73.7	22.0
Community Colleges			
Partnership for Excellence	\$110.0	\$132.0	\$22.0
Additional full-time faculty	_	10.0	10.0
Fee reduction	12.9	12.9	_
a Assembly includes \$62.9 million in 1998-99 funds. Including new 1998-99 funds, total is \$100 million. Assembly added \$28.6 million for conflict resolution counselors and	d decreased infrastructure gra	nts by same amount.	

- The Assembly version spends \$26.4 billion from the General Fund for Proposition 98 K-14 programs, \$21 million above the Governor's May Revision. The Assembly total exceeds the Governor's January proposal by \$752 million.
- The Assembly version is \$19 million below the Governor's May Revision total for K-12 and \$40 million above the Governor's May Revision total for community colleges.



Major Assembly Actions Social Services Provisions General Fund^a

Issue	Governor	Assembly Action	Fiscal Impact	
CalWORKs				
County fiscal incentives	Provides \$511 million ^b based on savings from program exits and recipi-	Effective July 1, 2000, reduced earnings portion of incentives by 50 percent.	No impact in budget year.	
	ents' earnings.	, ,	Future savings of about \$220 million ^b per year.	
TANF Reserve	Provides \$98 million.	Provided \$42 million.	Reduced reserve by \$56 million.	
Child care	Provides \$1.25 billion.	Provided \$1.33 billion.	\$79 million ^b cost.	
Food Stamps				
California Food Assistance Program (stateonly food stamps program for noncitizens)	Provides base funding of \$54.9 million.	Expanded eligibility for immigrants who arrive after August 1996.	\$11.9 million cost in budget year.	
gram for nononizeris)	No proposal regarding eligibility expansion or repeal of July 2001 sunset.	Eliminated sunset provision.	Future annual costs (lost savings) of about \$70 million due to repeal of sunset.	
Food Stamps Employ- ment and Training	Provides base funding of \$1.3 million General Fund.	Funded county share of costs if county elects not to adopt time limits for General Assistance.	Up to \$16 million cost.	
			(Continued)	
Unless otherwise indicated. Combined General Fund and Temporary Assistance for Needy Families (TANF) block grant funds.				



Major Assembly Actions Social Services Provisions General Fund^a

(continued)

Issue	Governor	Assembly Action	Fiscal Impact
SSI/SSP			
Cash Assistance Program for Immigrants	 Provides base funding of \$44.9 million. 	 Eliminated sunset provision. 	 No impact in budget year.
	 No proposal regarding eli- gibility expansion or repeal of July 1, 2000 sunset. 	 Expanded eligibility for immigrants who arrive af- ter August 1996. 	 Annual costs of about \$35 million in 2000-01, increasing to roughly \$200 million to \$450 million by 2004-05.
Regional 4.9 percent grant reduction	No proposal—retains current law.	 Repealed regional 4.9 percent grant reduction. 	 None in budget year. Annual costs (lost savings) of over \$100 million beginning in 2002-03.
Adult Protective Service	es		
Program expansion	 Provides \$45 million for program expansion initi- ated in current year. 	Augmented by \$15 million.	• \$15 million cost.
In-Home Supportive Se	rvices (IHSS)		
Public Authorities	 Provides no state share of wage increases negotiated by Public Authorities, pur- suant to current law which provides that counties pay costs. 	 Augmented by \$90 million for state share of wage increases for Public Au- thorities. 	• \$90 million cost.
Foster Care			
Rate increases	Proposes a COLA (2.36 percent pursuant to current law) for Foster Family Homes and Group Homes.	 Augmented by \$12.4 million to provide: (1) COLA for Foster Family Agencies, (2) full COLA for six counties that are scheduled to receive partial COLAs, (3) an additional 2 percent increase for all providers, with state assumption of county share of cost, effective January 1, 2000. 	• \$12.4 million cost.
a Unless otherwise indicated.			



Major Assembly Actions Health Provisions General Fund^a

Issue	Governor	Assembly Action	Fiscal Impact
Health Care Reform			
Set-Aside	 Proposes \$110 million set-aside for: Expansion of Healthy Families Program. Medi-Cal managed care rate increases. Nursing home reform. IHSS provider wage increases. 	 Included \$310 million for health care reform in Medi-Cal and Healthy Families. (See below for actions addressing nursing home reform and page 9 for IHSS provider wages.) 	• \$200 million cost.
Medi-Cal			
Nursing home reform— staffing	 No specific pro- posal—potential funding included in \$110 million set-aside. 	 Augmented for wage in- creases (\$18 million) and in- creased staffing ratios (\$18 million). 	• \$36 million cost.
"Edwards Hold" backlog of former welfare recip- ients	 Includes Medi-Cal case- load savings of \$64.2 million (General Fund) from eliminating the backlog of eligibility deter- minations. 	 Increased savings to \$93.2 million to reflect overes- timate of initial backlog. 	• \$29 million savings.
Federal funding match— population adjustment	 Assumes General Fund savings of \$210 million due to increase in federal share of Medi-Cal costs. 	Approved as budgeted.	_
Family planning waiver	 Assumes 90 percent federal funding for the state's family planning program for General Fund savings of \$122 million. 	Approved as budgeted.	_
			(Continued)
Unless otherwise indicated.			



Major Assembly Actions Health Provisions General Fund^a

(continued)

Public Health			
Expanded Access to Primary Care—health clinics	 Proposes \$11.2 million (\$3.7 million General Fund). 	 Augmented by \$16 million (\$10 million General Fund; \$6 million Proposition 99 funds). 	• \$10 million cost.
Breast Cancer Early Detection Program	 Proposes \$15.4 million (\$14.9 million Proposition 99 funds). 	 Appropriated \$14.9 million General Fund in lieu of Proposition 99 funds. 	• \$14.9 million cost.
Smoking Prevention: Media Campaign and Competitive Grants Program	 Proposes \$19.6 million (media campaign) and \$17.7 million (competitive grants) in Proposition 99 funds. 	 Augmented media campaign by \$10 million and competitive grants by \$19.2 million from Proposition 99 "restricted re- serve" funds. 	No General Fund impact.
California Healthcare for Indigents Program (CHIP)	 Proposes \$83.5 million in Proposition 99 funds. 	 Augmented by \$21.5 million (\$6.5 million Proposition 99; \$15 million General Fund). 	• \$15 million cost.
Mental Health			
Children's System of Care	Provides \$24.4 million to continue program.	 Augmented by \$13.4 million to fully fund Los Angeles County (\$7.4 million), expand program to 11 more counties (\$5 million), and provide addi- tional funding for counties with underfunded existing pro- grams (\$1 million). 	• \$13.4 million cost.
Local incentive grants	No proposal.	 Augmented by \$12 million to provide grants to counties for training and to establish pro- grams to provide integrated services to severely mentally ill adults at risk of homeless- ness or incarceration. 	• \$12 million cost.
a Unless otherwise indicated.			



Major Assembly Actions Judicial and Criminal Justice Provisions General Fund

Issue	Governor	Assembly Action	Fiscal Impact		
Judicial/Executive					
Trial Court Funding • County share of costs	Proposes to fully fund statutorily required "buyout" of county costs.	Approved as proposed.	_		
Department of Justice					
Crime labs	 Proposes to charge counties for use of lab forensic services. 	Rejected.	• \$3.6 million cost.		
Youth and Adult Corrections					
Department of Correctio	ns				
"Structural" funding shortfall	 Augments by \$77 million to address various de- partmental funding needs. 	 Reduced proposal to \$39.5 million. 	• \$37.5 million savings.		
Contract medical services, and medical and psychiatric supplies for inmates	 Augments by \$46.9 million to cover increased costs. 	 Reduced proposal to \$24.1 million. 	• \$22.8 million savings.		
Federal Funds for Incard	eration of Undocumented	Offenders			
Offset to state's costs	 Assumes receipt of \$273 million (increase of \$100 million above current-year level). 	Approved as budgeted.	_		
Board of Corrections					
Federal funds for con- struction of state and county adult and juvenile detention facilities	 Augments by \$75 million (federal funds) to use for county adult and juvenile detention facilities. 	Approved as proposed.	_		



Major Assembly Actions Transportation and Resources General Fund

Issue	Governor	Assembly Action	Fiscal Impact
Transportation			
Intercity rail capital	 Provides \$55 million for inter- city rail trains. 	Approved as proposed.	_
Commuter rail and ferries	 Provides \$20 million for commuter rail cars and grants for Bay Area ferries. 	Approved as proposed.	_
Local streets and roads	No proposal.	 Provided \$50 million for local streets and road repairs (and another \$275 million from State Highway Account). 	• \$50 million cost.
Resources			
Local flood control subvention(arrearage)	 Provides \$44 million for state payment to local agencies; proposes trailer bill to repeal statutorily scheduled future payments. 	 Approved \$44 million for 1999-00; rejected trailer bill proposal. 	 No change in budget year; \$44 million cost annually in 2000-01 and 2001-02.
State parks deferred maintenance	 Provides \$157 million for deferred maintenance. 	Approved as proposed.	_
North coast timber harvest enforcement	 Provides \$7.2 million to en- force Forest Practice Act in North Coast. 	Approved as proposed.	_
Integrated water storage investigations	• Provides \$10 million.	Approved as proposed.	_
Salmon and steelhead trout management	• Provides \$8 million.	Approved amount.	_
Marine life management	• Provides \$2.2 million.	• Augmented by \$3 million.	• \$3 million cost.
Wetlands restoration	• Provides \$5.7 million.	Approved as proposed.	_
CAL-FED support	• Provides \$8 million.	Approved as proposed.	_
Habitat acquisition and river parkway	 Provides \$32.3 million for habitat acquisition. 	 Augmented by \$38 million for habitat acquisition and river park- way projects. 	• \$38 million cost.
			(Continued)

May 27, 1999



Major Assembly Actions Transportation and Resources General Fund

(continued)

Governor	Assembly Action	Fiscal Impact
No proposal.	 Provided \$10 million for soil erosion cleanup and railbed stabilization. 	• \$10 million cost.
No proposal.	 Provided \$10 million to reduce day-use fees. 	• \$10 million cost.
 Provides \$20 million in 1998-99; \$80 million in 1999-00 per Chapter 615/98. 	 Reappropriated \$100 million for expendi- ture between 2000-01 and 2004-05. 	• \$100 million savings in 1999-00, with obligations due in future years.
• Provides \$29.9 million for ten airtankers.	 Reduced by \$10.9 million. 	• \$10.9 million savings.
 Provides \$16.6 million for departmental support. 	 Augmented by \$1.5 million for additional scientific staff and war- dens. 	• \$1.5 million cost.
No proposal.	 Provided \$6 million for enforcement staff. 	• \$6 million cost.
No proposal.	 Provided \$6 million for incentive grants. 	• \$6 million cost.
 Provides \$46.8 million for various board activities. 	\$10.9 million, including \$6.5 million for waste discharge permitting and	• \$10.9 million cost.
No proposal.	 Provided \$11.8 million to pay nonfederal share of costs of port dredging. 	• \$11.8 million cost.
No proposal.	 Provided \$36.3 million, including \$10.4 million for flood control. 	• \$36.3 million cost.
	 No proposal. Provides \$20 million in 1998-99; \$80 million in 1999-00 per Chapter 615/98. Provides \$29.9 million for ten airtankers. Provides \$16.6 million for departmental support. No proposal. Provides \$46.8 million for various board activities. No proposal. 	 No proposal. Provided \$10 million for soil erosion cleanup and railbed stabilization. Provides \$20 million in 1998-99; \$80 million in 1999-00 per Chapter 615/98. Provides \$29.9 million for ten airtankers. Provides \$16.6 million for departmental support. No proposal. Provided \$6 million for enforcement staff. No proposal. Provided \$6 million for enforcement staff. Provided \$6 million for enforcement staff. Provided \$6 million for enforcement staff. Provided \$6 million for incentive grants. Provided \$6 million for incentive grants. Provided \$6 million for enforcement staff. Provided \$10 million for expenditure between 2000-01 and 2004-05. Reduced by \$10.9 million. Provided \$6 million for enforcement staff. Provided \$6 million for incentive grants. Provided \$6 million for incentive grants. Provided \$10 million for expenditure between 2000-01 and 2004-05. Augmented by \$10.9 million, including \$6.5 million for waste discharge permitting and inspections, \$4 million for ambient water quality monitoring and \$0.4 million for planning. No proposal. Provided \$11.8 million to pay nonfederal share of costs of port dredging. Provided \$36.3 million, including \$10.4 million